COMMITTEE SUBSTITUTE

FOR

Senate Bill No. 570

(By Senators Beach, Miller, D. Hall and Wells)

[Originating in the Committee on the Judiciary; reported March 22, 2013.]

A BILL to repeal §3-1-10 of the Code of West Virginia, 1931, as amended; and to amend and reenact §3-1-2a, §3-1-4, §3-1-21, §3-1-21a, §3-1-22, §3-1-26, §3-1-32, §3-1-36, §3-1-37, §3-1-38, §3-1-39, §3-1-42 and §3-1-49 of said code, all relating to clarifying language in article one, chapter three of the West Virginia Code; updating, removing or repealing outdated language; adjusting absentee ballot delivery requirement to meet federal and state code; adjusting certain provisions regarding disorder at polls; and clarifying that the Office of the Secretary of State shall hold a certain election training once every two years.

Be it enacted by the Legislature of West Virginia:

That §3-1-10 of the Code of West Virginia, 1931, as amended, be repealed; and that §3-1-2a, §3-1-4, §3-1-21, §3-1-21a, §3-1-22, §3-1-26, §3-1-32, §3-1-36, §3-1-37, §3-1-38, §3-1-39, §3-1-42 and §3-1-49 of said code be amended and reenacted, all to read as follows: **ARTICLE 1. GENERAL PROVISIONS AND DEFINITIONS.** §3-1-2a. Municipal elections.

(a) Notwithstanding other provisions of this code or of any
 special legislative or home rule city charter, the provisions of:
 (1) Articles eight and nine of this chapter; (2) any rules
 promulgated under authority granted in articles eight and nine
 of this chapter; and (3) any provisions of this chapter making a
 practice or conduct unlawful shall apply applies to every
 municipal election held for any purpose.

8 (b) For purposes of: (1) this section; (2) the application of 9 articles eight and nine of this chapter; (3) the application of the 10 rules mentioned in this section; and (4) the application of 11 provisions of this chapter making a practice or conduct 12 unlawful, the provisions of law which impose any a duty upon

or define any an offense or prohibition with respect to the duty or authority of a county officer or county election officer or body of county election officers shall be construed to and shall apply applies with equal force and effect to the person or persons in a municipal election upon whom this code or the city charter or ordinance imposes such duty or vests the same or similar authority.

(c) Every municipality shall by charter or ordinance
designate the persons in the municipality who perform the same
duties as any officer in a county election. The designated
persons shall attend a biannual election training held and an
<u>election training</u> conducted by the Office of the Secretary of
State <u>every two years.</u>

26 (d) This section shall not be construed to does not abrogate
27 the applicability of other provisions of this chapter to municipal
28 elections.

§3-1-4. Manner of voting.

In all elections, the mode of voting shall be by ballot but the
 voter shall be left free to vote by either open, sealed or secret

- 3 ballot as he the voter may elect. Voting by ballot may be
- 4 accomplished as provided in articles three, four, four-a, five and
- 5 six of this chapter.

§3-1-21. Printing of official and sample ballots; number; packaging and delivery; correction of ballots.

(a) The board of ballot commissioners for each county shall
 provide the ballots and sample ballots necessary for conducting
 every election for public officers in which the voters of the
 county participate.

- 5 (b) The persons required to provide the ballots necessary6 for conducting all other elections are:
- 7 (1) The Secretary of State, for any <u>a</u> statewide special
 8 election; ordered by the Legislature;
- 9 (2) The board of ballot commissioners, for any <u>a</u>
 10 countywide special election; ordered by the county
 11 commission;
- (3) The board of education, for any <u>a</u> special levy or bond
 election ordered by the board of education; or

(4) The municipal board of ballot commissioners, for any 14 15 an election conducted for or within a municipality except an election in which the matter affecting the municipality is placed 16 17 on the county ballot at a county election. Ballots other than 18 those printed by the proper authorities as specified in this 19 section may not be cast, received or counted in any an election. 20 (c) When paper ballots are used, the total number of regular 21 official ballots printed shall equal one and one-twentieth times the number of registered voters eligible to vote that ballot. 22 When paper ballots are used in conjunction with or as part of an 23 24 electronic voting system, the total number of regular official 25 ballots printed shall equal at a minimum eighty percent of the number of registered voters eligible to vote that ballot. The 26 clerk of the county commission shall determine the number of 27 28 absentee official ballots.

(d) The number of regular official ballots packaged for each
precinct shall equal at a minimum seventy-five percent of the
number of registered voters of the precinct. The remaining
regular official ballots shall be packaged and delivered to the

33 clerk of the county commission who shall retain them unopened 34 until they are required for an emergency. Each package of 35 ballots shall be wrapped and sealed in a manner which will 36 immediately make apparent any attempt to open, alter or tamper 37 with the ballots. Each package of ballots for a precinct shall be 38 clearly labeled in a manner which cannot be altered with the 39 county name, the precinct number and the number of ballots 40 contained in each package. If the packaging material conceals 41 the face of the ballot, a sample ballot identical to the official ballots contained therein shall be securely attached to the 42 43 outside of the package or, in the case of ballot cards, the type of 44 ballot shall be included in the label.

(e) All absentee ballots necessary for conducting absentee
voting in all voting systems shall be delivered to the clerk of the
county commission of the appropriate county not later than the
forty-second <u>forty-sixth</u> day before the election. All official
ballots in paper ballot systems shall be delivered to the clerk of
the county commission of the appropriate county not later than
twenty-eight days before the election.

52	(f) Upon a finding of the board of ballot commissioners that
53	an official ballot contains an error which, in the opinion of the
54	board, is of sufficient magnitude to confuse or mislead the
55	voters, the board shall cause the error to be corrected either by
56	the reprinting of the ballots or by the use of stickers printed
57	with the correction and of suitable size to be placed over the
58	error without covering any other portion of the ballot.

§3-1-21a. Vendors authorized to print ballots; eligibility; application and certification; denial, suspension and revocation of authorization; appeal.

(a) The printing of ballots for any an election to be held
 pursuant to the provisions of this chapter shall be contracted for
 with a vendor authorized in accordance with the provisions of
 this section.

(b) Any <u>A</u> vendor authorized to do business in West
Virginia and in good standing may apply for a certificate of
authorization to print ballots for elections in this state. *Provided*, That any individual, partnership, association or
corporation who does not qualify as a resident vendor pursuant

to the provisions of section thirty-seven-a, article three, chapter 10 five-a of this code or who prints the ballots in a state which 11 prohibits that state or any of its political subdivisions from 12 13 contracting with West Virginia resident vendors for the printing of ballots or which prohibits the printing of ballots outside of 14 such state, is not eligible to obtain a certificate of authorization. 15 16 (c) (1) Every vendor desiring to print ballots for elections 17 held pursuant to the provisions of this chapter shall, prior to the 18 execution of any a contract for the printing of ballots with any 19 a state, county, or municipal government, obtain a certificate of 20 authorization to print ballots.

(2) A certificate of authorization may be obtained by
application to the Secretary of State upon a form prescribed by
the Secretary of State. The form shall include a statement that
all printing, packaging and delivery specifications for ballots set
forth in this chapter will be substantially met and that the
vendor applying for certification is eligible in accordance with
the provisions of this section.

28 (3) Upon receipt of the completed application, the Secretary 29 of State shall issue a certificate of authorization to print ballots which shall will remain in effect for two years from the date of 30 issuance and may be renewed upon application: therefor: 31 *Provided*, That the Secretary of State may deny the application 32 33 to issue or renew the certificate of authorization or may suspend or revoke the certificate of authorization upon a determination 34 35 that the vendor has not substantially complied with the printing, 36 packaging and delivery specifications in the printing of ballots for any a state, county or municipal election or that the vendor 37 is not eligible or is no longer eligible to print ballots pursuant to 38 39 the provisions of this section. The Secretary of State shall give written notice of any such a denial, suspension or revocation 40 determination by certified mail, return receipt requested, to the 41 42 vendor setting forth the reason for the suspension, revocation or the denial of the application or the denial of the renewal. 43 44 thereof. The applicant may, within sixty days of the receipt of 45 such the denial, suspension or revocation, file a written appeal 46 with the State Election Commission. The State Election

47 Commission shall promulgate rules establishing a hearing48 process for such appeals.

49 (d) On or before the second Monday of January of each
50 year, the Secretary of State shall provide a list of all vendors
51 authorized to print ballots for state, county and municipal
52 elections to the clerk of each county commission of this state.

§3-1-22. County commission clerks to provide election supplies; requirements for poll books and ballot boxes.

The clerk of the county court commission of each county 1 shall provide poll books, a list of all precincts within the 2 3 county, tally sheets, ballot boxes, voting booths, registration records and forms, strong and durable envelopes upon which to 4 5 make returns, blank forms for certifying returns and whatever 6 further supplies are needed for holding the elections and 7 making the returns. thereof. The poll books shall bear upon each page the following heading: "Names of persons voting at 8 9 precinct No. in the District of in the county of on this (the) day of in 10 the year" Such poll books shall have columns headed 11

respectively: "Number of Voters," "Signature of Voter" and 12 "Challenge of Voter", and shall have under the heading 13 "Number of Voters" numbers in consecutive order to the 14 15 bottom of each page. Forms for oaths of commissioners of 16 election and poll clerks shall be written or printed on the poll 17 books. The poll books shall be printed from the statewide voter 18 registration database. Each ballot box shall be provided with 19 two locks with different keys so that the key for one lock will 20 not open the other and shall be so constructed as to be safely 21 and securely closed and locked with an opening in the lid of the 22 box sufficient only for the passage of a single ballot.

§3-1-26. Election supplies in emergencies.

If, by any an accident or casualty, the ballots or ballot box
 or boxes delivered to a commissioner of election, or to any a
 messenger, shall be are lost or destroyed, it shall be the duty of
 such is the duty of the commissioner or messenger to report the
 loss forthwith to the board of ballot commissioners and clerk of
 the county court commission from whom the same were or was,
 these were obtained and make affidavit of the circumstances of

8	the loss. whereupon such The board and clerk shall at once send
9	a new supply by special messenger as provided in other cases.
10	If, for any reason, there should be found no ballots or ballot box
11	or other necessary means or contrivances for voting at the
12	opening of the polls, it shall be is the duty of the commissioners
13	of election to secure the same these as speedily as possible and,
14	if necessary, the ballot commissioners may have ballots printed
15	or written and the election commissioners may have a ballot
16	box or boxes made.

§3-1-32. Opening and closing polls; procedure.

(a) At the time of opening the polls in all precincts wherein 1 where voting machines are not to be used, the election 2 3 commissioners shall examine the ballot box and ascertain that there are no ballots in the same, box and they shall thereupon 4 securely lock the box and give one key to one of the 5 6 commissioners and one to a commissioner of the opposite 7 political party who shall hold the same. and such The boxes shall not be again opened until the time to begin counting the 8 votes arrives and for that purpose. At or before opening the 9

polls, the commissioners of election shall open the package 10 11 containing the ballots in such manner as to preserve the seals 12 full and thereupon deliver all of the ballots to the poll clerk. 13 Before any a voter is permitted to vote, the commissioners of 14 election shall proclaim that such election is opened. 15 (b) When the polls are closed, proclamation must be made of the fact by one of the commissioners of election to the people 16 17 outside in a loud and audible tone of voice and a minute of such 18 proclamation and of the time when it was made must be entered 19 on the pollbooks form provided by the clerks. The election 20 commissioner shall permit those electors to vote who are 21 present at the polling place prior to the hour specified for the closing of the polls: Provided, That at that time of the 22 proclamation they are in a line awaiting their turn to vote within 23 24 the voting room itself or, if the line extends outside of the voting room itself, within that line. In that event an election 25 26 commissioner from each party shall immediately, after the 27 closing proclamation, begin with the last voter in line and 28 together supply the voters within the line with waiting-voter

permits which shall be prescribed by the Secretary of State. 29 30 Each voter shall sign his or her permit in the presence of both 31 commissioners who shall then likewise affix their signatures to 32 the permit in the presence of the voter and each other. After 33 each such voter in line has received and signed his or her permit 34 and the election commissioners have affixed their signatures 35 thereto, voting shall be resumed. Each voter shall present his 36 or her permit to one of the poll clerks so that the signature 37 thereon may be compared to the voter's signature when he the 38 voter signs the pollbook. Each permit so presented shall be 39 attached to the page in the pollbook on which the voter affixed 40 his or her signature. In no case shall any may a person who 41 arrives at the polling place after the closing hour proclamation be given a waiting-voter permit or be allowed to vote. After the 42 43 final voter presents his or her waiting-voter permit and casts his 44 or her ballot no more ballots shall be cast or received.

§3-1-36. Report on and disposition of ballots spoiled or not used.

Any <u>A</u> voter who shall spoil, deface or mutilate the ballot
 delivered to him <u>or her</u>, on returning the <u>same ballot</u> to the poll

clerks, shall receive another in place thereof. Every person who 3 does not vote any a ballot delivered to him or her shall, before 4 leaving the election room, return such the ballot to the poll 5 6 clerks. When a spoiled or defaced ballot is returned, the poll 7 clerks shall make a minute notation of the fact on the pollbooks, at the time, form provided by the clerks, and the word "spoiled" 8 shall be written across the face of the ballot and such the ballot 9 10 shall be placed in an envelope for spoiled ballots.

Immediately on closing the polls, the commissioners of 11 12 election shall ascertain the number of ballots spoiled during the 13 election and the number of ballots remaining not voted. The commissioners of election shall also ascertain from the 14 15 pollbooks the number of persons who voted and shall report, 16 over their signatures, to the clerk of the county commission, the 17 number of votes case, cast, the number of ballots spoiled during the election and the number of ballots not voted. All unused 18 19 ballots shall at the same time be returned to the clerk of the 20 county commission who shall separately package the unused 21 ballots from each precinct, mark the name and number of the

precinct on the package and retain them securely along withother election materials.

Each commissioner who is a member of an election board which fails to account for every ballot delivered to it is guilty of a misdemeanor and, upon conviction thereof, shall be fined not more than \$1,000 or confined in the county jail for not more than one year, or both fined and imprisoned.

The board of ballot commissioners of each county, or the chairman thereof, shall preserve the ballots that are left over in their hands, after supplying the precincts as provided, until twenty-two months after the election.

§3-1-37. Restrictions on presence and conduct at polls.

(a) Except as otherwise provided in this section, no person
 other than the election officers and voters going to the election
 room to vote and returning therefrom, may be or remain within
 three hundred feet of the outside entrance to the building
 housing the polling place while the polls are open. This
 subsection does not apply to persons who reside or conduct
 business within such distance of the entrance to the building

8 housing the polling place while in the discharge of their
9 legitimate business or to persons whose business requires them
10 to pass and repass within three hundred feet of such the
11 entrance.

12 (b) A person who is delivering a voter to a polling place by 13 motor vehicle may drive such his or her vehicle to a convenient 14 and accessible location to discharge the voter notwithstanding 15 that the location is within three hundred feet of the outside entrance to the building housing the polling place. Upon 16 discharging such the voter from the vehicle, the person shall 17 remove the vehicle from within three hundred feet of the 18 entrance until such time as the voter is to be transported from 19 20 the polling place or another voter delivered. *Provided*, That Vehicles delivering voters who require assistance by reason of 21 22 blindness, disability or advanced age may remain within three hundred feet of the entrance until such time as the voter is to be 23 24 transported from the polling place.

25 (c) The election commissions commissioners shall limit the
26 number of voters in the election room so as to preserve order.

No person may approach nearer than five feet to any booth or 27 28 compartment while the election is being held except the voters 29 to prepare their ballots or the poll clerks when called on by a 30 voter to assist in the preparation of his or her ballot. and No person, other than election officers and voters engaged in 31 32 receiving, preparing and depositing their ballots, may be 33 permitted to be within five feet of any ballot box except by authority of the board of election commissioners and then only 34 35 for the purpose of keeping order and enforcing the law.

36 (d) Not more than one person may be permitted to occupy 37 any a booth or compartment at one time. No person may remain in or occupy a booth or compartment longer than may 38 39 be necessary to prepare his or her ballot and in no event longer 40 than five minutes. except that any A person who claims a 41 disability pursuant to section thirty-four of this article shall have 42 additional time up to ten additional minutes to prepare his or 43 her ballot. No voter or person offering to vote may hold any conversation or communication with any a person, other than 44

the poll clerks or commissioners of election, while in theelection room.

47 (e) The provisions of this section do not apply to persons rendering assistance to blind voters as provided in section 48 49 thirty-four of this article or to any a child fourteen years of age 50 or younger who accompanies a parent, grandparent or legal guardian who is voting. Any A dispute concerning the age of 51 52 a child accompanying a parent, grandparent or legal guardian who is voting shall be determined by the election 53 commissioners. 54

§3-1-38. Disorder at polls; procedure.

1 The commissioners of election shall preserve order at and 2 in the vicinity of the polls, and keep the way to the polls open and free from obstruction and may direct disorderly persons to 3 4 be removed therefrom, and, if necessary and proper, to be taken and held in custody until sunrise of the next day, or for any 5 6 shorter time, which may be done by any sheriff or constable or other person or persons designated by the commissioners of 7 election. For such purpose no warrant or authority in writing 8

9	shall be necessary. The jail of the county or other place
10	designated by the commissioners of election may be used as the
11	place of custody. But any person so arrested shall have an
12	opportunity to vote, if he be entitled to do so, before he shall be
13	committed to jail, if he so desires and shall be prepared to do so
14	promptly. by the appropriate authority.

§3-1-39. Illegal voting; affidavit; procedure.

(a) If at any time during the election, any <u>a</u> qualified voter
 shall appear <u>appears</u> at the polls for the purpose of stating that
 any <u>a</u> person who has voted is an illegal voter in the precinct,
 that person shall be admitted to the election room and shall
 appear before a commissioner of election to make an affidavit
 explaining why he or she believes the accused to be an illegal
 voter.

8 (b) All affidavits alleging illegal voting shall be placed in 9 a strong and durable envelope by the commissioners of 10 election. The envelope shall be securely sealed and each of the 11 commissioners shall endorse his or her name on the back of the 12 envelope. At the close of the count, the envelope shall be

delivered to the clerk of the circuit court county commission in accordance with section sixteen, article five of this chapter and section eight, article six of this chapter. The clerk of the circuit court county commission shall carefully preserve the envelope containing the affidavits and deliver it, with the seal unbroken, to the prosecuting attorney in the county. The prosecuting attorney shall proceed as if it had been made before him or her.

§3-1-42. Time off for voting.

Every person entitled to vote at any an election who may be 1 2 employed by any a person, company or corporation on the day 3 on which such election shall be the election is held in this state, 4 shall, on written demand of such the employee made at least 5 three days prior thereto, be given a period of not more than 6 three hours, if necessary, between the opening and the closing 7 of the polls on such day, for the purpose of enabling such person to repair go to the place of voting to cast his or her vote 8 9 and return, without liability to any a penalty or deduction from 10 his or her usual salary or wages. on account of such absence, 11 except that any employee, An employee, however, who has

12 three or more hours of his or her own time away from his or her work or place of employment at any time between the hours of 13 the opening and the closing of the polls on election day and 14 who fails or neglects to vote or elects not to vote during such 15 the free time away from his or her work or employment, may be 16 17 subject to wage or salary deductions for the time actually absent from his or her work or employment for voting in such the 18 19 election.

In essential government, health, hospital, transportation and 20 communication services and in production, manufacturing and 21 processing works requiring continuity in operation, the 22 23 employer may, upon receipt of such a written demand for voting time off, arrange and schedule a calendar of time off for 24 any and all of his or her employees for voting so as to avoid 25 26 impairment or disruption of essential services and operations. but every such The schedule or calendar of time off for voting 27 28 so arranged shall provide ample and convenient time and opportunity for each employee of such services or works to cast 29 30 his or her vote. as herein provided.

§3-1-49. Voting system standards.

1	(a) In accordance with 42 U. S. C. §1530, et seq., the Help
2	America Vote Act of 2002, Public Law 107-252, each voting
3	system used in an election for federal office shall:
4	(1) Permit the voter to verify, in a private and independent
5	manner, the votes selected by the voter on the ballot before the
6	ballot is cast and counted;
7	(2) Provide the voter with the opportunity, in a private and
8	independent manner, to change the ballot or correct any error
9	before the ballot is cast and counted including the opportunity
10	to correct the error through the issuance of a replacement ballot
11	if the voter was otherwise unable to change the ballot or correct
12	any error; and
13	(3) If the voter selects votes for more than one candidate for
14	a single office: (A) Notify the voter that the voter has selected
15	more than one candidate for a single office on the ballot; (B)

notify the voter before the ballot is cast and counted of the
effect of casting multiple votes for the office; and (C) provide
the voter with the opportunity to correct the ballot before the

19 ballot is cast and counted. *Provided*. That A county that uses 20 a paper ballot voting system a punch card voting system or an 21 optical scan voting system may meet the requirements of this 22 paragraph by establishing a voter education program specific to that voting system that notifies each voter of the effect of 23 24 casting multiple votes for an office and providing the voter with 25 instructions on how to correct the ballot before it is cast and 26 counted including instructions on how to correct the error 27 through the issuance of a replacement ballot if the voter was 28 otherwise unable to change the ballot or correct any error.

(4) Ensure that any notification required under this section
preserves the privacy of the voter and the confidentiality of the
ballot.

32 (b) Each voting system used in an election for federal office
33 shall produce a record with an audit capacity for the system
34 which: shall meet the following requirements:

35 (1) Produce <u>Produces</u> a permanent paper record with a
36 manual audit capacity for the system; and

37 (2) Provide Provides the voter with an opportunity to
38 change the ballot or correct any error before the ballot is cast
39 and counted and before the permanent paper record is
40 produced.

41 (c) Each voting system used in an election for federal office 42 shall be accessible for individuals with disabilities including 43 nonvisual accessibility for the blind and visually impaired in a 44 manner that provides the same opportunity for access and participation, including privacy and independence, as for other 45 46 voters. *Provided*, That The provisions of this subsection may 47 be satisfied through the use of at least one direct recording 48 electronic voting system or other voting system equipped for 49 individuals with disabilities at each polling place.

⁽NOTE: The purpose of this bill is to clean up existing language in select sections of article one, chapter three of the West Virginia Code, 1931, as amended.

Strike-throughs indicate language that would be stricken from the present law, and underscoring indicates new language that would be added.)